

IASC

- FAO,WHO,UNDP,HCR,FPA,WFP,
- UNICEF

- OHCHR,WB,ICVA,ICRC,IFRC,IOM,
- OXFAM,INTERACTION.

- Directors of Emergency Programmes

The Cluster Approach

- 2005 IASC decision
 - To establish clusters where significant (sectoral) gaps are identified and appoint global cluster leads.
 - Apply to all new natural disasters
 - Pilot in Liberia, DRC and Uganda

The Cluster Approach

- At global level it is intended to:
 - Map global capacity
 - Boost system wide technical capacity and coordination
 - Ensure a predictable inter-agency response

- At field level intended to:
 - Strengthen inter-agency and host government coordination
 - Identify/address needs and gaps
 - Make Cluster leads accountable to HC and onwards to ERC.

The Cluster Approach – What's New?

- Institutional **Accountabilities** are more clearly defined
- Reporting lines are clearer (to HC)
- Cluster leads will build their (and rest of cluster) technical capacity
- Highlights partnership
- Provider of last resort..?

Mantra

- Accountability
- Predictability
- Leadership
- Partnership

Cluster Approach – Who does what?

Water Sanitation Hygiene (WASH)	UNICEF/RedR
Camp coord and management	UNHCR conflict generated IOM natural disasters
Emergency shelter	UNHCR (conflict induced IDPs) Federation? (convenor for disaster situations)
Logistics	WFP
Emergency telecommunications/IT	OCHA/WFP/(UNICEF)
Health	WHO
Nutrition	UNICEF
Early recovery	UNDP
Protection	UNHCR/UNICEF/OHCHR/UNFPA UNDP/Habitat/UNOG

- ER encompasses the restoration of basic services, livelihoods, shelter, governance, security, and the rule of law, environment, and social dimensions, including the reintegration of displaced populations. It stabilizes human security and addresses underlying risks that contributed to the crisis

Two latest

- Education in Emergency Co led UNICEF and SCF UK
- Agriculture Led by FAO

Cross cutting issues

- Age – Help Aged International
- Environment – UNEP
- Gender – UNFPA, WHO, IOM – UN Women
- HIV/AIDS UNAIDS

*Food (?) and Refugees at global level are not clusters
They remain as sectors*

Cluster Leadership Approach

What does the Cluster Lead do?



Global level:

- **Partnerships:** Identify partners; chair cluster with UN, Red Cross/Red Crescent and NGOs participation
- **Preparedness:** Develop and maintain predictable cluster response capacity (stockpiles, trained staff, rosters, etc)
- **Standards and policy-setting**

Cluster Leadership Approach

What does the Cluster Lead do?

Field level (terms of reference):

- Identify and work with key technical partners
- Coordinate programme implementation within sector
- Develop a plan, according to need
- Apply standards
- Monitor and report on impact
- Advocate on behalf of cluster and mobilise resources
- Train & build capacity of national actors/civil society
- Serve as provider of last resort



The Cluster Lead, in this capacity, is accountable to the Humanitarian Coordinator

Cluster Leadership Approach

How is the cluster approach activated?

- Humanitarian Coordinator provides ERC with analysis of the gaps and specific clusters recommended in the country
- ERC consults with global cluster lead agencies; giving them 24 hours to respond before activation is approved
- ERC informs IASC of new developments and ensures that appropriate guidance and support is provided



Cluster Leadership Approach

What is meant by accountability?

- **Global cluster leads** accountable to **ERC** for ensuring adequate preparedness and effective responses in the sectors or areas of activity concerned.
- **Country level cluster leads** accountable to the **HC** for ensuring adequate preparedness and effective responses in the sectors or areas of activity concerned, ensuring complementarity of partners' actions, strengthening the involvement of national and local institutions, and making the best use of available resources.
- Also accountable for ensuring **establishment of adequate coordination mechanisms** for the sector or area of activity concerned, as well as adequate strategic planning and operational response.

Cluster Leadership Approach

What is meant by “provider of last resort”?

- “...the commitment of cluster leads to do their utmost to ensure an adequate and appropriate response.”
- “...it is necessarily circumscribed by some basic preconditions that affect any framework for humanitarian action, namely unimpeded access, security, and availability of funding.”
- “...need to be applied in somewhat different ways, depending on the type of cluster.”
- “...determination of when last resort applies will usually depend on the HC and IASC Country Team’s advice that critical needs are not being met by existing responses.”

