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Delhi as the capital of India, is one of the fastest growing megacities in the world. The National Capital Territory of Delhi is the largest city in the country in terms of area, spread across approximately 1486.5 sq.km (Gov. of NCT, 2020). It comprises of 11 districts, 33 tehsils/sub-divisions, 280 wards and three local bodies. It has a population of 16.78 million with a population density of 11320 persons per square kilometers. Delhi recorded decadal growth rates of 21.20% in 2001-2011.

### Characteristics of the City

<table>
<thead>
<tr>
<th>Characteristics of the City</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Location</td>
<td>85°44' E to 85°44' E longitude and 20° 12' to 20°25’ N latitudes</td>
</tr>
<tr>
<td>Height above main sea Level</td>
<td>45 m above Mean Sea Level (MSL)</td>
</tr>
<tr>
<td>Total area (sq. km)</td>
<td>1486.5 sq.km (Census, 2011)</td>
</tr>
<tr>
<td>Total Population</td>
<td>16.78 million (Census, 2011)</td>
</tr>
<tr>
<td>Population Density</td>
<td>14698 per sq km</td>
</tr>
<tr>
<td>Slum Population</td>
<td>6343 slums</td>
</tr>
</tbody>
</table>

*Table 1: Delhi City Characteristics*

The UN report, ‘The World Cities in 2018’, reports the Delhi metropolitan area’s population for the year 2018, as 28.5 lakh, which is projected to increase to 38.9 lakhs by 2030, with a percentage change of 1.7 %.

### 1.1 Demography

The decadal growth rate of the population during 2001-2011 was recorded at 21.2 per cent. This is a peculiar feature of Census 2011, as in all censuses since 1951, the decadal growth rate of the population was more than 50% and 47% in 2001.

The average size of a household in city was found to be 5.02 unit per sq. mtr. About one-third of Delhi lives in sub-standard housing, it comprises of about 6343 slums with approximately 10.20 lakhs households (Directorate of Economics & Statistics, 2012).

<table>
<thead>
<tr>
<th>Sr. No</th>
<th>Year</th>
<th>Population (Lakh)</th>
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<tbody>
<tr>
<td>1</td>
<td>1951</td>
<td>17.44</td>
</tr>
<tr>
<td>2</td>
<td>1961</td>
<td>26.59</td>
</tr>
<tr>
<td>3</td>
<td>1971</td>
<td>40.66</td>
</tr>
<tr>
<td>4</td>
<td>1981</td>
<td>62.20</td>
</tr>
<tr>
<td>5</td>
<td>1991</td>
<td>94.21</td>
</tr>
<tr>
<td>6</td>
<td>2001</td>
<td>138.51</td>
</tr>
<tr>
<td>7</td>
<td>2011</td>
<td>167.88</td>
</tr>
<tr>
<td>8</td>
<td>2021</td>
<td>311.81</td>
</tr>
</tbody>
</table>

*Table 2: Delhi Population Growth Rate (1951-2011)*
1.2 Hazard Profile

Definition

Heat wave: Heat-wave is a condition of atmospheric temperature that leads to physiological stress, which sometimes can claim human life. Heat-wave is defined as the condition where maximum temperature at a grid point is 3°C or more than the normal temperature, consecutively for 3 days or more. World Meteorological Organization defines a heat wave as five or more consecutive days during which the daily maximum temperature exceeds the average maximum temperature by five degrees Celsius. If the maximum temperature of any place continues to be more than 45°C consecutively for two days, it is called a heat wave condition.

There will be no harm to the human body if the environmental temperature remains at 37°C. Whenever the environmental temperature increases above 37°C, the human body starts gaining heat from the atmosphere. If humidity is high, a person can suffer from heat wave disorders even with the temperature at 37°C or 38°C. To calculate the effect of humidity we can use Heat Index Values. The Heat Index is a measure of how hot it really feels when relative humidity is factored in with the actual air temperature. As an example, if the air temperature is 34°C and the relative humidity is 75%, the heat index—how hot it feels—is 49°C. The same effect is reached at just 31°C when the relative humidity is 100%. The temperature vs humidity chart is placed and the temperature actually felt is placed below:

<table>
<thead>
<tr>
<th>Relative Humidity %</th>
<th>Temperature °C</th>
</tr>
</thead>
<tbody>
<tr>
<td>40</td>
<td>27 28 29 30 31 32 33 34 35 36 37 39 41 43 46 48 51 54 57</td>
</tr>
<tr>
<td>45</td>
<td>27 28 29 30 32 33 35 37 39 41 43 46 49 51 54 57</td>
</tr>
<tr>
<td>50</td>
<td>27 28 30 31 33 35 36 38 41 43 46 49 52 55 58</td>
</tr>
<tr>
<td>55</td>
<td>28 29 30 32 34 36 38 40 43 46 48 52 54 58</td>
</tr>
<tr>
<td>60</td>
<td>28 29 31 33 35 37 40 42 45 48 51 55 59</td>
</tr>
<tr>
<td>65</td>
<td>28 30 32 34 36 39 41 44 48 51 55 59</td>
</tr>
<tr>
<td>70</td>
<td>29 31 33 35 38 40 43 47 50 54 58</td>
</tr>
<tr>
<td>75</td>
<td>29 31 34 36 39 42 46 49 53 58</td>
</tr>
<tr>
<td>80</td>
<td>30 32 35 38 41 44 48 52 57</td>
</tr>
<tr>
<td>85</td>
<td>30 33 36 39 43 47 51 55</td>
</tr>
<tr>
<td>90</td>
<td>31 34 37 41 45 49 54</td>
</tr>
<tr>
<td>95</td>
<td>31 35 38 42 47 51 57</td>
</tr>
<tr>
<td>100</td>
<td>32 36 40 44 49 56</td>
</tr>
</tbody>
</table>

**Source:** Calculated °F to °C from NOAA’s National Weather Service

*Table 3: Temperature/Humidity Index*

The State of Delhi has been prone to various disasters both natural as well as manmade. Delhi is at risk to numerous hazards, such as earthquake, flood, fires, industrial and nuclear, biological & chemical hazards, flash floods, building collapses, road accidents, water logging etc. The state’s major hazard includes earthquake, floods and Heat wave.
1.2.1 Heat wave:
Delhi features a typical version of the tropical steppe type of climate. During summers, from April to June, the city’s temperature may rise to 40-45°C. In 2016, an orange alert was flagged in Delhi and parts of the national capital region (NCR) after temperatures touched 47°C. Maximum temperature 40.1 Degree Celsius in the year 2018, 48 degree Celsius in 2019, 46.8 degree Celsius in 2020, 45.6 degree Celsius 2021 and in the year 2022, 49.2 degree Celsius maximum temperature were reported.

<table>
<thead>
<tr>
<th>Districts</th>
<th>N</th>
<th>NW</th>
<th>C</th>
<th>W</th>
<th>SW</th>
<th>ND</th>
<th>S</th>
<th>SE</th>
<th>NE</th>
<th>SH</th>
<th>E</th>
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<tbody>
<tr>
<td>Earthquake</td>
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<td>Flood</td>
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<td>Fire</td>
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<td>Building Collapse</td>
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<td>Epidemics</td>
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<td>Urban Flood</td>
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<td>Industrial Hazard</td>
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<td>Terrorist Attack</td>
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Figure 1 Delhi Vulnerability Profile (Source: Delhi Disaster Management Plan)

1.2.2 Urbanization:
The city of Delhi is overwhelmingly urban; more than seventy five percent of its total area (1483 sq km) falling in urban jurisdiction and the population density in urban area is as high as 14698 persons per sq km as per 2011 Census. 16.37 million Population i.e. 98 % of total population (16.79 million) of Delhi is residing in urban areas.

Figure 2: Delhi Urbanization Growth Rate (1901-2011)
2 Heat Waves and Need for Heat Action Plan

2.1 Heat Waves:

As per the National Disaster Management Authority, a Heat Wave is a period of abnormally high temperature, more than the normal maximum temperature that occurs during the summer season. According to Indian Meteorological Department (IMD), a heat wave condition is when the maximum temperature of a station reaches at least 40°C or more for Plains, 37°C or more for coastal stations and at least 30°C or more for Hilly regions.

![Figure 3: Criteria for Heat wave in Plains, Coastal and Hilly Regions](image)

<table>
<thead>
<tr>
<th>Color</th>
<th>Alert Type</th>
<th>Temperature</th>
</tr>
</thead>
<tbody>
<tr>
<td>Green (No Action)</td>
<td>Normal Day</td>
<td>Maximum temperatures are near normal</td>
</tr>
<tr>
<td>Yellow (Be updated)</td>
<td>Hot day advisory</td>
<td>&gt;= 40 °C</td>
</tr>
<tr>
<td>Orange Alert (Be prepared)</td>
<td>Heat alert day</td>
<td>&gt;= 45°C</td>
</tr>
<tr>
<td>Red Alert (Take Action)</td>
<td>Extreme heat alert day</td>
<td>&gt;= 45°C</td>
</tr>
</tbody>
</table>

Table 4: Heat Alert Thresholds for Delhi City (source: NDMA)

Last 50 years have witnessed a hike in the frequency of hot days, nights and heat waves all over world (IPCC, 2014). India has experienced a number of heat wave incidences, since 2006, and average temperature during 2018 was significantly above normal (+.41°C above). The year 2019 was the seventh warmest year on record since nation-wide records commenced in 1901. June and July 2019 have been the hottest month record globally, with National Oceanicand Atmospheric Administration (NOAA) confirming June 2019 being hottest on records, 0.95°C above normal average.

Under 2°C warming scenario, the frequency of heat waves in India is projected to increase by 30 times the current frequency by the end of the century. The duration of heat waves is also expected to increase 92 to 200-fold under 1.5 and 2°C scenarios. Coupled with poverty in South Asia, the impact can be severe. Future projections of temperature indicate a steady increase across the three periods (2030s, 2050s, 2080s), with anomalies reaching 4-5°C for high emission scenarios by 2080. Higher daily peak temperatures of longer duration and more intense heat waves are becoming increasingly frequent globally due to climate change. Extreme temperatures are among the most dangerous natural hazards but rarely received adequate attention.
The IPCC AR6 states climate change is already affecting nearly every part of the planet, and human activities are unequivocally the cause. The report indicates that the earth is now around 2.0°F (1.1°C) warmer than in 1850-1900, warming at a rate without precedent in at least 2000 years, possibly longer. This report confirmed that the climate-driven changes occurring around the world are widespread, rapid, and intensifying. The report makes clear that until we reach global net zero emissions of greenhouse gases, we cannot limit warming to any temperature threshold, be it 1.5°C, 2.0°C or 3.0°C.

2.2 Heat Waves in Delhi:

Delhi it is one the hottest city in India and one of most vulnerable to impacts of heat wave due to it large population, high number of lower income groups. The summer season in Delhi begins in early April and continues till the mid of June, with the heat peaking in late May and early June. It is characterized by extreme heat, low humidity, very hot winds and thunderstorms.

The climatology of the summer season or the period between 1991-2020 is showcased below.

<table>
<thead>
<tr>
<th>Months</th>
<th>March</th>
<th>April</th>
<th>May</th>
<th>June</th>
<th>July</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mean maximum temperature (°C)</td>
<td>35.3</td>
<td>41.3</td>
<td>43.7</td>
<td>43.8</td>
<td>39.7</td>
</tr>
<tr>
<td>Mean minimum temperature (°C)</td>
<td>10.7</td>
<td>16.0</td>
<td>20.8</td>
<td>22.3</td>
<td>24.0</td>
</tr>
<tr>
<td>Average Relative Humidity (%) at 1730 IST</td>
<td>35</td>
<td>23</td>
<td>26</td>
<td>39</td>
<td>62</td>
</tr>
</tbody>
</table>


March 2022 marked the hottest month ever in India (IMD), with Delhi recording its second hottest April in 72 years. With India recording 203 Heatwave days in 2022 (highest in the recent past), Delhi city recorded around 17 heat wave days (2022), with mere 3 days recorded in 2021. (IMD & MoES)²,³
Heatwaves have increased in intensity, frequency and duration, along with the increased temperature and Relative Humidity, the number of Heat Wave days have also increased. For instance, in case of Delhi the number of Heat wave days have increased by 35% from 90 days in 2018 to 174 days in 2019.

- Highest heat wave days have been recorded in 2012 and 2019
- The number of heat wave days have increased from 49 days (2018) to 90 days (2019) in 3 months (April, May, June) – increased by 35%,
2.3 Impacts of Heat Wave:

Heat wave is a “silent disaster” and adversely affects the livelihood and productivity of people. Heat Wave has emerged as a major Health Hazard. WMO predicts Heat Wave related fatalities to double in less than 20 years. Health impacts of heat are more severe in urban areas, where residents are exposed to higher and nocturnally sustained temperatures, due to the Urban Heat Island (UHI) effect (Climate Council of Australia, 2016). Recent Study by Tata Centre of Development, University of Chicago warns that 1.5 million people may die by 2100 due to Extreme Heat due to Climate Change. The baseline death rate due to heat induced climate change in the early 2000s in India was 550 per 100,000 of the population. There has been a 10% increase upon current death rate (Climate Impact Lab, 2019). In 2010 May, the city of Ahmedabad had a major heat wave, registering 1,344 additional deaths in the city with an excess of 800 deaths recorded in the week of 20-27th May.

India has experienced a lot of heat wave incidences, since 2006. 2017 witnessed the 4th consecutive heat wave in India out of which the year 2016 had the deadliest heat wave. Heat waves in India took a large number of deaths in 4 years (2014-2017). India experienced a loss of 4,500 lives in 4 years’ period alone.

![Heat Related Death Record](image)

*Figure 8: Heat Wave Mortality Records, India (2010-2020)*

The Integrated Disease Surveillance Programme (IDSP) under the National Centre for Disease Control (NCDC) of the Ministry of Health and Family Welfare (MoH&FW) is responsible to collect and record data regarding the heat waves and related mortality and morbidity.
3 Climate Adaptive Heat Action Plan for Delhi:

3.1 Introduction

The study is based on the analysis of daily data of two important climate parameters viz. Temperature and Humidity of Delhi city for the summer season. The summer season covered months of March, April, May and June. Daily maximum temperature (T max) and daily minimum temperature (T min) from year 2001 to year 2022 was collected. The data was further analysed to determine monthly mean values of T Max and T Min. Mean values of T max and mean T Min for the summer season were also determined. The established mean values were further compared with long term climatological mean of T Max and T Min. Observed Climatological mean values established by IMD for the period 1905-2022 were used to compare monthly and seasonal variability of T Max and T Min for the study period of 17 years.

Similarly, daily maximum humidity (RH max) and daily minimum humidity (RH min) for the years 2004-2022 were analysed to assess mean monthly RH Max, RH Min trends for months of April, May, June and July as well as for summer season. These values were further compared against long term climatological mean for corresponding months and the summer season.

Below gives the mean climatological values (based on IMD data from 1905 to 2022) for temperature and relative humidity for the summer months.

<table>
<thead>
<tr>
<th>Month</th>
<th>Tmax (°C)</th>
<th>Tmin (°C)</th>
<th>RH (830) (%)</th>
<th>RH (1730) (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>March</td>
<td>29.6</td>
<td>15</td>
<td>65</td>
<td>35</td>
</tr>
<tr>
<td>April</td>
<td>36</td>
<td>21.5</td>
<td>45.33</td>
<td>23.17</td>
</tr>
<tr>
<td>May</td>
<td>39.8</td>
<td>26.2</td>
<td>44.67</td>
<td>26</td>
</tr>
<tr>
<td>June</td>
<td>39.4</td>
<td>28.3</td>
<td>55.55</td>
<td>38.67</td>
</tr>
</tbody>
</table>

*Table 5: Climatological Values, Delhi*

3.2 Thermal Hotspot Maps for Delhi

The surface temperature maps of the city are developed using LANDSAT 8 satellite data and superimposed on the ward-boundaries map of the city to develop the city hot spot area. Wards with temperature above 42 degrees Celsius were delineated across the city.

Land Surface Temperature (LST) maps were prepared for 30 May 2019 (the day when Delhi recorded a maximum air temperature of 48 °C), and spatial variability of LST in different municipal zones of Delhi was analyzed. The zones Narela and Najafgarh recorded a maximum LST of 60.48 °C and 59.06 °C.

The LST Maps indicate higher temperatures recording across the wards Harkesh Nagar 092s, HarkeshNagar 092s, Khyala 008s, Wazir Pur 072n, Bijwasan 048s, Vishwas Nagar 017e, Hari Nagar A 010s, Jahangir Puri 021n, Delhi Gate 088n, Shastri Park 025e
Figure 7: Thermal Hot Spot Map, Delhi, 2019
3.3 Identification of Ward-level vulnerability - Delhi

Heat wave vulnerability across the above identified wards in hot spot areas of Delhi were analysed using the comprehensive index, comprising of nine sectors - Sanitation, Water, Electricity, Health, Transportation, Housing, Cooking, Awareness and Heat symptoms and their respective sub sectors. A total of 10 hotspots have been identified in Delhi which includes overlap of vulnerable areas with vulnerable section. The cumulative ward wise heat wave vulnerability analysis indicates that nearly 6 wards in Delhi are highly vulnerable and lack minimum basic amenities to cope with heat wave.

Figure 8: Survey Hotspots, Delhi
4. Vulnerability Mapping

Heat waves may have both direct or indirect impacts on human health, influenced by interactions between medical, environmental, demographic and geographical factors, which may further compound health related effects.

While it is clear that all people are at risk of illness and deaths due to exposure to hot temperatures, there are certain sub-groups that are highly vulnerable in comparison. Similarly, some areas of a city bear the brunt of heat waves more than remaining parts. Vulnerability assessment for heat waves have to take into account both geographical area and vulnerable populations.

A heat wave health vulnerability assessment allows health department/ medical stakeholders to better understand and identify people and places that are more likely to face adverse health impacts. It further helps in implementing targeted public health interventions and minimize health-heat risks.

The table below illustrates vulnerability mapping and its essential components.

<table>
<thead>
<tr>
<th>Vulnerability Mapping</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Vulnerable areas</strong> include:</td>
</tr>
<tr>
<td>• Less urbanized</td>
</tr>
<tr>
<td>• Minimal access - water and sanitation,</td>
</tr>
<tr>
<td>• Minimal household amenities</td>
</tr>
<tr>
<td><strong>Vulnerable groups</strong> include:</td>
</tr>
<tr>
<td>• Economically weaker sections</td>
</tr>
<tr>
<td>• Elderly, Children, Women</td>
</tr>
<tr>
<td>• Working individuals – construction workers,</td>
</tr>
<tr>
<td>factory workers, transport, sweepers, laborers and vendors/street hawkers</td>
</tr>
</tbody>
</table>

*Table 6: Vulnerability Mapping*

4.1 Vulnerable Areas:

Hot temperatures during a heat wave often result in some parts getting much hotter than rest the city. The air, surface and soil temperatures influence the overall temperature. Hence, it is important to identify beforehand such areas to minimize any potential health impact.

The spatial documentation of heat related health risks in addition to the biophysical vulnerabilities will help policy, planners, medical stakeholder etc. in developing heat preparedness plans at local scale /ward level.

Vulnerable areas within the city are classified as under:

**Slums Pockets & Squatter Settlements**

The economically weaker section of people in these areas are affected much more due to their
poor coping mechanisms and limited ability of the inhabitants especially women to respond to health challenges during hot temperatures. The night time outdoor microclimatic conditions along with poor housing structure and no access to services make it extremely difficult for people to cope with heat wave. Consequently, acutely affecting the health of people living in these areas. The women of these areas face its brunt the most as they not only have to deal with heat wave but also have to make arrangement for services such as water etc.

### Low-income group Areas

People living in these areas constantly suffer from heat wave due to poor built up environment, limited access to basic services and housing material that are good at absorbing and storing the sun's heat. It has been observed that people living in higher floors with poor ventilation and bad housing material are more vulnerable to heat related impacts. People with disabilities and chronic diseases are worst sufferers. Women cannot even leave their front door open for safety and security reasons.

### Heat Wave Vulnerable Hotspots

The hotspots identified during the vulnerability assessment of heat waves undergo significant rise in temperatures as compared to rest of the city. These areas are most likely to have higher number of inhabitants being affected during heat waves and experiencing huge heat-health implications.

#### 4.2 Vulnerable Groups During Heat Wave

A heat wave has varied health outcomes, with specific group of people being more vulnerable to heat related mortality and morbidity. Among these are, infants, children, woman, elderly, construction workers, destitute and people from economically weaker sections.

Identifying such groups is important as it allows medical professionals to prioritize actions to treat heat related illnesses effectively in order to minimize potential threats.

The vulnerable groups are as follows:

![Highly Vulnerable Groups](image)

*Figure 9: Vulnerable groups during heat wave*

### Infants (0-1years)

They are particularly sensitive to heat due to different metabolism and poor ability to adjust to changes in temperatures. The infants sweat less which considerably decreases their ability to cool their body. Infants are more susceptible to heat related deaths due to their high metabolism.
rate and inability to remove sheets or clothing.

**Children (1-14 Years)**

They are physiologically more vulnerable to heat wave unlike adults. Heat related illnesses are associated with their physical activity, production of more metabolic heat/ kilogram, in comparison to their body weight, dehydration and lower cardiac output. Henceforth, strict vigilance is required during a heat wave to avoid any heat related sickness and overheating among them.

**Woman**

They are more at risk for heat related mortality. They are vulnerable to heat wave as their ability to thermoregulate is compromised. There are increasing evidences of still birth among pregnant women due to Heat wave. Their heat related illnesses are further intensified due to social norms and gender discrimination.

**The Elderly**

They are at a great risk to morbidity and mortality during heat wave. With growing age there is considerable reduction in the cardiac output and capacity to circulate blood to skin, intestinal and adrenal circulatory beds. Aging compounds these problems which reduces the efficiency of heat dissipation in them.

**Working Individuals**

They perform activities both indoors and outdoors in farms, manufacturing and construction and hence are at greater risk to dehydration and heat wave. Their capacity to thermoregulate exceeds on a regular basis and exposure to heat for long duration leads to dehydration, compromises abilities to carry out normal activities, chronic kidney disease, cardiovascular and pulmonary illnesses. The cultural aspects such as clothing and use of Personal Protective Equipment (PPE) may also hinder a worker’s ability to cool through sweat.

**Economically Weaker Sections of Society**

They often lack awareness and the means to undertake any measures for protecting themselves against heat related illnesses. Most suffer from chronic diseases which often get aggravated during heat wave. Poor quality housing, lack of access to basic services such as water, health services and sanitation, compounds their vulnerability during.

**People with Disabilities**

They are highly vulnerable to heat waves as their ability to receive or respond to heat alerts is substantially reduced. In certain cases, such as spinal cord injury, the body does not sweat, inhibiting the body’s ability to cool from overheating. Besides, any form of physical or mental disability adds to their vulnerability. In addition, high social risk factors, such as household pattern, poor health conditions, food insecurity and housing instability, likewise
further adds to these challenges. It has been observed that heat wave messages are not always designed in a way that makes it easy for people with disabilities to comprehend. For example, people with hearing impairment, visually challenged or reduced mental health have to depend on their caregivers.

### Chronic Disease Patients

They are most likely to face the heat wave. Their medication not only impacts their ability to gauge changes in temperatures but also can make effect of hot temperatures even worse. Patients with conditions of heart diseases, mental illnesses, poor blood circulation and obesity are more at the risk of heat related illnesses. Overweight people often tend to retain body heat which makes them vulnerable to heat wave and its associated impacts.

### 4.3 Heat Action Plan — Strategy, Roles and Responsibilities

#### Benefits of Heat wave Action Plan

1. Prevents deaths associated with heat strokes.
2. Government commitment to protect the poor and vulnerable citizens.
3. Reduces chances of illness due to heat waves.
5. Better preparedness of hospitals/health centres.
6. Economic losses- labour productivity, loss of job days, reduced labour and opportunity loss.

The Heat Action Plan provides a framework for implementation, coordination and evaluation of extreme heat response in Delhi and guides on mitigation and adaptive measures to avert loss of life and productivity. The Plan’s primary objective is to alert populations at risk of heat-related illness, such as in places where extreme heat conditions either exist or are imminent, and to take appropriate precautions. The Heat Action Plan brings together all stakeholders for a citywide strategy in enforcing preventive, mitigation and adaptive measures to check heat-related debility among people.

**This Heat Action Plan identifies:**

1. Vulnerable populations and the health risks specific to each group (see section: Impact of Heat wave on Health, Livelihood and Productivity)
2. General heat-health risks (see section: Impact of Heat wave on Health, Livelihood and Productivity)
3. Effective strategies, agency coordination, and response planning
4. Process of activating heat alerts and the plan implementation
5. Evaluate and update the Heat Action Plan based on new learning
4.4 PURPOSE

This Heat Action Plan aims to provide a framework for the implementation, coordination, and evaluation of extreme heat response activities in Delhi that reduce the negative health impacts of extreme heat. The Plan’s primary objective is to alert those populations most at risk of heat-related illness that extreme heat conditions either exist or are imminent, and to take appropriate precautions.

4.5 Extreme heat planning includes:

- Identifying vulnerable populations and the health risks specific to each group;
- Developing effective strategies, agency coordination, and response planning to shape a Heat Action Plan that addresses heat-health risks;
- Switching off car ignition / at the red light
- Switching of the AC plant during unwanted time
- Increase greenery
- Implementing the Heat Action Plan and activating heat alerts;

4.6 Causes

The heat wave was caused in large part by sparser pre-monsoon season showers, which brought less moisture than normal to the area, leaving large parts of India arid and dry. The sudden end of pre-monsoon rain showers, an uncommon trend in India, has contributed to the heat waves. Additionally, the monsoon season is later and further south than the normal trend. This weather pattern, coupled with the EL Nino effect, which often increases temperatures in
Asia, combined to create the record high temperatures. High humidity compounded the effects of the temperatures on residents. The Loo, a dry wind originating from Pakistan and northwest India, has contributed to increasing the temperature in India.

4.7 Key Strategy and Components of Heat Action Plan

The heat-wave action plan is intended to mobilize individuals and communities to help protect their neighbours, friends, relatives, and themselves against avoidable health problems during spells of very hot weather. Broadcast media and alerting agencies may also find this plan useful. Severe and extended heat-waves can also cause disruption to general, social and economic services. For this reason, Government agencies will have a critical role to play in preparing and responding to heat-waves at a local level, working closely with health and other related departments on long term strategic plan.

- **Establish Early Warning System and Inter-Agency Coordination** to alert residents on predicted high and extreme temperatures. Who will do what, when, and how is made clear to individuals and units of key departments, especially for health.
- **Capacity building / training programme** for health care professionals at local level to recognize and respond to heat-related illnesses, particularly during extreme heat events. These training programmes should focus on medical officers, paramedical staff and community health staff so that they can effectively prevent and manage heat-related medical issues to reduce mortality and morbidity.
- **Public Awareness and community outreach** Disseminating public awareness messages on how to protect against the extreme heat-wave through print, electronic and social media and Information, Education and Communication (IEC) materials such as pamphlets, posters and advertisements and Television Commercials (TVCs) on Do’s and Don’ts and treatment measures for heat related illnesses.
- **Collaboration with non-government and civil society**: Collaboration with non-governmental organizations and civil society organizations to improve bus stands, building temporary shelters, wherever necessary, improved water delivery systems in public areas and other innovative measures to tackle Heat wave conditions.

4.7.1 Early Warning & Communication

**Effective early warning**

The primary objective of a warning system is to empower individuals and communities to respond timely and appropriately to the hazards in order to reduce the risk of death, injury, property loss and damage. Warnings need to get the message across and stimulate those at risk to take action.

**Following measures needs to be ensure:**

- Extending the lead time of warnings;
- Improving the accuracy of warnings;
• Greater demand for probabilistic forecasts;
• Better communication and dissemination of warnings;
• Using new technologies to alert the public;
• Targeting of the warning services to relevant and specific users (right information to right people at right time at the right place);
• Warning messages are understood and the appropriate action taken in response.

4.7.2 Forecast and Issuance of Heat Alert or Heat Warning

India Meteorological Department (IMD): The IMD is mandated to meteorological observations and provides current and forecast meteorological information for optimum operation of weather-sensitive activities. It provides warning against severe weather phenomena like tropical cyclones, dust storms, heavy rains and snow, cold and heat waves etc. It also provides real time data and weather prediction of maximum temperature, Heat-wave warning, Heat-alert for the vulnerable cities/rural area of the severity and frequency. IMD provides following range and validity of time forecast:

Temperature Forecast: Specific Range, Time duration and area

<table>
<thead>
<tr>
<th>Now casting: (Lead time/validity of 3 to 6 hours)</th>
<th>Short range: (Lead time/validity of 1 to 3 days)</th>
<th>Medium range: (Lead time/validity of 4 to 10 days)</th>
<th>Long/Extended range: (Lead beyond 10 days)</th>
<th>Local range: (Its intensity, frequency and time of occurrence is indicated)</th>
</tr>
</thead>
</table>

Identification of Color Signals for high Alerts

<table>
<thead>
<tr>
<th>Red Alert (Severe Condition)</th>
<th>Extreme Heat Alert for the Day</th>
<th>Normal Maximum Temp increase 6°C to more</th>
</tr>
</thead>
<tbody>
<tr>
<td>Orange Alert (Moderate Condition)</td>
<td>Heat Alert Day</td>
<td>Normal Maximum Temp increase 4°C to 5°C</td>
</tr>
<tr>
<td>Yellow Alert (Heat-wave Warning)</td>
<td>Hot Day</td>
<td>Nearby Normal Maximum Temp.</td>
</tr>
<tr>
<td>White (Normal)</td>
<td>Normal Day</td>
<td>Below Normal Maximum Temp.</td>
</tr>
</tbody>
</table>

4.7.3 Dealing with Heat Related Illness

• Identification of Heat-Wave illness and recordings of casualties: In the past, when the Government declared ex-gratia compensation for heat-wave affected families, it was observed that some people who were aware of the provision of direct cash relief reported natural deaths as the heat wave deaths. In the event of false reporting, the following procedures can be used for verifying and ascertaining the real cause of death.
• Recorded maximum temperature on the particular time periods and place.
• Recording incidents, panchanama or others witnesses, evidence or verbal autopsy.
• Postmortem/medical check-up report with causes.
• Local authority or Local body enquiry/verification report.

4.7.4 Heat-related illnesses include:

Heat Cramps: Heat cramps are muscle pains or spasms-usually in the abdomen, arms, or legs-that may occur in association with strenuous activity. Heat cramps may also be a symptom of heat exhaustion. If you have heart problems or are on a low-sodium diet, seek medical attention for heat cramps.

Heat Exhaustion: Heat exhaustion is a milder form of heart-related illness that can develop after several days of exposure to high temperatures and inadequate or unbalanced replacement of fluids. Elderly people and those with high blood pressure, and those working or exercising in a hot environment are most prone to heat exhaustion.

Heat stroke: Heat stroke is the most serious-heat related illness. The body is normally very effective at cooling itself. You lose some heat through your skin by sweating. However, when you become dehydrated, your body is unable to produce enough sweat to cool itself. Body temperature may rise to 106 degrees or higher within 10 to 15 minutes. Heat stroke can cause death or permanent disability if emergency treatment is not provided.

Symptoms of Heat Stroke:
• Headache, Migrain
• Dizziness
• Confusion, agitation, or disorientation
• Feeling sluggish or fatigued,
• Hot, dry skin, eyes that is flushed but not sweaty
• An extremely high temperature
• Loss of consciousness
• Rapid heart beat
• Hallucinations
• Vomiting
5 Roles and Responsibilities for Managing Heat Wave

There needs to be greater clarity around the roles and responsibilities in the management of Heat wave, for that matter any disaster. Preparation and response to Heat wave is to be managed in an integrated manner for which clear leadership to anchor the process is necessary. A control agency leads the response to a particular type of emergency. Support agencies provide resources, such as personnel, essential services and materials, to support or assist a control agency or affected person.

5.1 Prevention, preparedness and Mitigation Measures:

Phase 1 – Pre Heat Season(January to March)

Pre-Heat Season is devoted to develop early warning systems, communication plan of alerts to the general public, health care professionals and voluntary groups (care givers) with emphasis on training and capacity building of these groups.

Designated Department/ Nodal Officers

1. Divisional Commissioner- Nodal Officer for State.
2. District Magistrate of respective District – Nodal Officer for District.

1. To convene Meeting with Departments/ Organization/ NGOs involved in rehab/ agencies to review mechanism to respond extreme heat event.

2. To Interact regularly with concerned departments for review the feedback.

3. To identify High risk area of the State/Districts vulnerable to heat wave and focus on such area and initiate focused activities on prevention for heat related illness.

4. To organize training for Health Workers, School Children and the local community with the Health Department in prevention measures and treatment protocol.

5. To distribute IEC material (Pamphlets, Posters & Stickers) in Local Language with Tips to prevent heat wave to Hospitals, Schools, and professional associations.
### 5.2 Roles and Responsibilities for managing Heat Wave – Pre Heat Season:

<table>
<thead>
<tr>
<th>S. No</th>
<th>Name of the activates</th>
<th>Name of the Agency</th>
<th>Responsibilities</th>
<th>Directions</th>
</tr>
</thead>
</table>
| 1.    | Early warning         | India Meteorological Department (IMD) | - Issue Heat wave alerts warnings  
- Weather forecasts on Short/ Medium/ Long range duration,  
Communicate Max. Temperatures district wise | DDMA –  
To disseminate the information received from IMD to Public  
- High Risk Area mapping and Identification of vulnerable groups |
-Identification of areas to provide shelters and drinking water during heat alert period.  
-Provide Drinking Water at major points in the cities & worksite. | |
| 3.    | Labour Department     | Labour Department | Organise training for employers, outdoor labourers and workers.  
- Change the shift of outdoor workers schedule change from peak hours.  
- Make emergency kit (Ice Packs, ORS, Etc) for the construction workers. | Training on Health Impact of extreme heat and suggestion to protect themselves during high temp. |
| 4.    | Transport Department  | Transport Department | - Display Posters and distribute pamphlets on prevention of heat wave related illness  
- Ensure availability of adequate Bus Shelters with Drinking Facilities  
- Ensure that buses do not run during pick hours (12-4pm) when heat wave is declared. | Delhi Jal Board  
- To ensure proper arrangement of Drinking water at bus queue shelters |
| 5. | Education Department | - Display Posters and distribute pamphlets on prevention of heat wave related illness  
- Ensure that schools do not run during pick hours (12-4pm) when heat wave is declared.  
- Identify the shelter space, drinking water, ORS facilities with signs.  
- No open air classes to be conducted. | Director Education (Delhi Govt., MCD) to take necessary action and implement in NCT of Delhi  
- To conduct Training of school teachers to equip them with knowledge of heat Protection tips and activities which they can disseminate in classrooms. |
| 6. Monitoring and response | Medical & Health Department and Medical Professional | - Stockpiling of ORS in Hospitals and Dispensaries  
- Creating Medical Posts at vulnerable places  
- Dedicating the ward and the bed in the hospital.  
- Training of human resources and deploy additional staff to attend to the influx of patients during Heat Wave.  
- Display Heat-related illness prevention tips and how to stay cool around Hospitals and Dispensaries  
- Establish more clinical education | |
| 7. Emergency Services | 1077 Emergency Helpline No. | - Disseminate SMS text messages to advise local residents during a heat alert.  
- Identify risk area of vulnerable populations, in part by utilizing the list of high-risk area.  
- Create displays on ambulances to build public awareness during major local events.  
- To find out Hot spot of the city. | DDMA-  
- To make separate surveillance team during a heat wave.  
- To create single platform for all the line department  
- Identifying routes to high-risk areas and to reach vulnerable sections of population in shortest time possible by utilizing the list of high-risk areas.  
- Collect all death data from MCD  
- Collect all cases recorded in hospitals of Heat wave.  
- Collect Ambulance call log of summers. |
|   | **Media campaign and IEC activities** | **Information and Public Relation** | **-Identification of areas to post warnings and information during heat season**<br>**-Create awareness among the public through advertisement in local language**<br>**-Display hoarding at important places**<br>**-Creation of awareness through Print, Electronic and Outdoor media.**<br>**-Increase the no. Of Installed LED screens with rolling updated temperature forecast.**<br>**-Utilizing the local radioFM to alert public during Heat wave.**<br>**-Send Heat wave warning through Text, WhatsApp Messages, Emails, Etc.** |
|---|---|---|
|   | **Information Technology (IT) Department** | **-Development of Disaster and Emergency Management System which includes Heat waves and prepare a Dashboard to monitor heat wave scenario**<br>**-Mapping of Risk areas and discrimination of warnings and alerts to all stakeholders automatically through web and mobile applications.**<br>**-Prepare map on web interface with color coding system.** |
|   | **Delhi Fire Services** | **-To check the readiness of vehicles and firefighting equipments to face any emergency.** |
| 11 | Communities and individuals | Community groups, Self-help groups, ward level committees, NGOs | -Conduct training programmes, workshops and outreach sessions with community / Self-help groups and mobilizes such as RWAs, ASHA workers, Anganwadis, and Ward Committees in Municipalities to help inform and get vulnerable communities more actively involved.  
-Identification of NGOs, Voluntary Organizations in reaching out to the Public, especially vulnerable groups.  
-Encourage discussions for finding early signs of heat exhaustion with local doctors or Health Centres.  
-Inform fellow community members about how to keep cool and protect oneself from Heat |
| 12 | Forest Department, DDA, MCD, NDMC, PWD, Education Department, Higher Education, NTPC, DSIIDC, DJB, BSES Rajdhani | -Increase plantation activity | Horticulture and Agricultural department to provide plants |
| 13 | Delhi Jal Board | To ensure proper arrangement of drinking water at various public places including residential, commercial, industrial areas. | Delhi Jal Board to arrange enough storage of water. Sprinkler of water |
| 14 | BSES Rajdhani, NDPL, Yamuna power ltd | • To Provide uninterrupted power supply  
• Replace and upgrade all the damaged transformers and replace loose wires  
• Special care should be taken for power supply in Hospitals, Dispensaries and Clinics.  
• Awareness generation to Instructions to all the staff to be ready for emergency |
| run the AC at 25 degree centigrade, |
| Proper use of AC in Government Department as well. |
| Cooperation of consumers |
**Phase 2 – During Heat Season (Annually from March to July)**

High alert, continuous monitoring of the situation, coordination with all the departments/agencies concerned on one hand and general public & media on the other hand is the focus of this phase.

**Designated Department/ Nodal Officers**

- Issue a Heat alert state/District wide when extreme heat events are forecast. The key agencies, IMD, DDMA in accordance with the communication plan above may be notified.
- When necessary, monitor and increase the heat alert level to match the severity of the forecast and threshold established. Special meetings with key agencies may be convened.
- Activate cooling centres, such as temples, Public buildings, malls etc, during a HEAT ALERT and / state government- run temporary night shelters without access to water and / or electricity.
- Provide access to shaded areas for outdoor workers, slum communities and other vulnerable population on a large scale. For example, confirm that night shelters stay open all day for migratory population during a HEAT ALERT.
- Hold regular (daily, if necessary) conference to discuss reports and fresh developments during a heat alert and ensure that communication channels are functional and operating.
- Monitor temperature data and forecast.
- All non-essential uses of water (other than drinking, keeping cool) may be suspended.
- Increase efforts to distribute fresh drinking water to the public by opening ‘Piaau’.
- Inform power supply companies to prioritize maintaining power to critical facilities (such as Hospitals and dispensaries).
- Notify when the Heat alert is over.
### 5.3 Roles and Responsibilities for managing Heat Wave – During Heat Season

<table>
<thead>
<tr>
<th>S. No.</th>
<th>Name of the Activates</th>
<th>Name of the Agency</th>
<th>Responsibilities</th>
<th>Directions</th>
</tr>
</thead>
</table>
| 1.     | Alert Warning         | India Meteorological Department (IMD) | • Communicate Heat Wave alert/warning promptly  
• Communicate Max temperature district-wise periodically |            |
| 2      | Information & Public Relations (I & PR) Department | Creating awareness among public through advertisement in Hindi/English.  
• Display hoardings at important places  
• Create awareness through TV and Radio and jingles  
• Conduct at regular press conference state or district level through concerned person  
• Circulate Heat Wave warning i.e text/voice alert  
• Develop SMS alert system  
• Explore other means of communication like Facebook, Twitter, WhatsApp etc. |            |
| 3      | Monitoring and response | Medical & Health Department and Medical Professional | Display of heat-related illness prevention tips and how to stay cool around hospitals,  
• Equip all hospitals/ Dispensaries with additional supplies of medicines and materials.  
• Ensure adoption of Heat illness treatment and prevention protocols.  
• Deploy additional staff at hospitals and Dispensaries to attend to the influx of patients during a heat alert, if feasible. Keep emergency wards ready |            |
|   | Emergency Services | 1077 Emergency Helpline No. Of Delhi | • Activate dynamic strategic deployment plan for ambulances.  
• Adequate supply of ice packs, I.V. fluids and medicines.  
• Keep accurate records of pre-hospital care.  
• Adequate staff on duty and restrict leave if necessary.  
• Disseminate SMS text messages to advise local residents during a heat alert. | DDMA-collect information regarding the Heat Wave from the Hospitals and Dispensaries and disseminate information to the concerned departments, officers. |
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</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Working Hours will be from 7:00am to 1:00pm, 4:00pm to 6:00pm</td>
</tr>
</tbody>
</table>
| 5. | Labour & Employment Department |   | • Encourage employers to shift outdoor workers’ schedules away from peak afternoon hours (1pm-5pm) during Heat alert.  
• Provide emergency ice packs and heat illness prevention material to construction worker as pilot project.  
• Ensure provision of shelters/cooling areas, water and supply of emergency medicines like ORS, etc. at work sites by employers |   |
|   |   |   |   |   |
| 6 | Animal Husbandry Department |   | • Display posters and distribute pamphlets on the precautionary measures to be taken to safeguard cattle and poultry birds during heat period in villages and important junctions.  
• Ensure adequate stock of medicine in all veterinary hospitals.  
• Ensure visit of field staff during heat wave to villages for follow up action in treatment of cattle / poultry birds. | Department make arrangements for cool sheds and drinking waters. |
| 7. | Transport Department | • Display posters & distribute pamphlets on prevention of heat related illness at bus stands, auto stands etc.  
• Ensure availability of shade / shelters, drinking water, ORS packets etc., at bus stands, auto stands etc.  
• Establish Health teams at major bus stands / Terminals and other public places  
• Ensure availability of water and ORS packets in long distance buses.  
• Do not run buses as far as possible during peak hours (12 noon-4 pm) when Heat wave is declared. |
| 8. | Education Department | • Ensure supply of water for students and teachers if school is functioning.  
• If school is not functioning, permit use of school premises as shelter during day time  
• Ensure that Schools do not function during peak hours (12noon-4pm) when Heat Wave is declared.  
• Display posters & distribute pamphlets on prevention of Heat related illness in schools and colleges.  
• No open-air class to be conducted. |
| 9. | Information Technology (IT) Department | • Send real time information through Dash board/ interface on all activities related to Heat wave.  
• Activity to be display on Dashboard / Interface/ on-line Monitoring Tool.  
• Activate Heat Wave APP  
• Generate reports encompassing all activities undertaken during heat wave alert to use for evaluation of systems and action plan. |
<p>| | | |</p>
<table>
<thead>
<tr>
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</table>
| 10. | NGOs, Community Groups and Individual | - Take all precautions to avoid Heat related illness.  
- Keep cool and hydrated during the heat season by drinking water, staying out of the sun and wearing light clothing.  
- Check on vulnerable neighbours, particularly during a heat alert.  
- Limit heavy work in direct sun or indoors, if poorly ventilated, especially during a heat alert. |
| 11. | Dust Pollution | - Hotspots Monitoring  
- Deployment of ASGs at C & D sites  
- Monitoring through C&D web portal.  
- Institutional monitoring of Road dust management  
- Deployment of MRS machines  
- Deployment of water sprinklers.  
- Deployment of Antismog Guns (On road)  
- ASGs on top of High Rise Buildings  
- Repair/ Greening & Paving and maintenance of road and Central verges, road side etc. |
| 12. | Industrial Pollution | - All industries which are using fuel have to operate their industry on approved fuels as per CAQM amended Direction No. 65.  
- Strict compliances on use of PNG by monitoring gas consumptions. |
### Water Pollution

<table>
<thead>
<tr>
<th>Detailed Action Plan with timelines prepared and Order issued on 27.01.2023 to all stakeholders:</th>
</tr>
</thead>
<tbody>
<tr>
<td>- Complete Treatment of Sewage</td>
</tr>
<tr>
<td>- Trapping of all Drains</td>
</tr>
<tr>
<td>- Sewerage Network in Unauthorized Colonies and JJ Clusters</td>
</tr>
<tr>
<td>- Industrial Effluent Management by CETPs</td>
</tr>
<tr>
<td>- Faecal Sludge (Septage) Management</td>
</tr>
<tr>
<td>- Regulation of Floodplain</td>
</tr>
<tr>
<td>- Utilization of Treated Wastewater</td>
</tr>
<tr>
<td>- Other Issues (Land allotment, IEC, Monitoring etc.)</td>
</tr>
</tbody>
</table>

### Open Burning

<table>
<thead>
<tr>
<th>Enforcement : MSW/ Biomass Burning</th>
</tr>
</thead>
<tbody>
<tr>
<td>- Strict vigilance on Dumping of Waste</td>
</tr>
<tr>
<td>- Strict vigilance on landfill fires</td>
</tr>
<tr>
<td>- 100% Collection of Waste</td>
</tr>
</tbody>
</table>

### Phase-3: – Post -Heat Season (Annually in July to September)

**Designated Department/ Nodal Officers**

1. Divisional Commissioner- Nodal Officer for State.
2. District Magistrate of respective Districts – Nodal Officer for District.

- Organise an annual meeting with key agencies and relevant stakeholders to review Heat Wave Action Plan.
- Evaluate the reach and impact of the plan and update/ revise it based on review and evaluation.
- Evaluate the plan process based on performance and revise accordingly.
- Evaluate the reach and impact of the plan and revise accordingly.
- Display the revised plan to the Disaster Management/ District website ahead of the next Heat season for stakeholders.
- Discuss establishing cooling centers facilities in high-risk area around city.
- Make important recommendations arising out of review and evaluation to Government.
## 5.4 Roles and Responsibilities for managing Post Heat Wave Season

<table>
<thead>
<tr>
<th>S. No</th>
<th>Name of the activates</th>
<th>Name of the Agency</th>
<th>Responsibilities</th>
<th>Directions</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>India Meteorological Department (IMD)</td>
<td>Provide season report containing duration of Heat Wave, maximum temperature location wise.</td>
<td>- Obtain feedback on cases, plan and measures taken &lt;br&gt;- Revise plan accordingly &lt;br&gt;- Report to Government</td>
<td></td>
</tr>
<tr>
<td>2.</td>
<td>Information &amp; Public Relation (I &amp; PR) Department</td>
<td>- Collect feedback on publicity, reach and implementation of plan from media and others sources. &lt;br&gt;- Collect all news items/reports on Heat wave plan published/telecast. &lt;br&gt;- Collect all news items/reports on Heat wave.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3.</td>
<td>Medical &amp; Health Department and Medical Professionals</td>
<td>- Perform an epidemiological case review of heat-related mortality during the summer. &lt;br&gt;- Conduct and gather Epidemiological outcome from the data on heat risk factor, illness and death, based on average daily temperature. &lt;br&gt;- Incorporate data and finding into future versions of Heat Action Plan Measure &lt;br&gt;- Mortality and morbidity rates based on data before and after the plan’s interventions.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5.</td>
<td>Labour &amp; Employment Department</td>
<td>- Review implementation of Heat Wave Action Plan. &lt;br&gt;- Obtain feedback on case, plan and measure taken. &lt;br&gt;- Revise Plan accordingly &lt;br&gt;- Report to Government</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Department</td>
<td>Tasks</td>
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<td>----------------------------------------------------------------------</td>
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<td></td>
</tr>
</tbody>
</table>
| 6. | Transport Department               | - Review implementation and effectiveness of plan  
                                  - Obtain and give feedback for further improvement of plan. |
| 7. | Education Department               | - Review implementation and effectiveness of Plan.  
                                  - Obtain and give feedback for further improvement of plan. |
                                  - Obtain feed on cases, plan, and measures taken  
                                  - Revise Plan Accordingly  
                                  - Report to Government |
| 9. | Information Technology (IT)        | - Collect data of temperature.  
                                  - Collect data on number of download of mobile app & map accordingly. |
| 10. | NGOs, Community Group/ Individuals | Educate community on regular basis. |
### Health Impact of Heat Waves

Typical presentations and case definition are as follows:

<table>
<thead>
<tr>
<th>Clinical Entity</th>
<th>Age Range</th>
<th>Cardinal Symptoms</th>
<th>Cardinal Signs</th>
<th>Pertinent Negatives</th>
<th>Prognosis Case</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>Heat Rash</td>
<td>All (mainly children)</td>
<td>Small, red, itchy papules with some times filled with clear or white fluid.</td>
<td>Diffuse maculopapular rash, occasionally pustular, at hair follicles; pruritic</td>
<td>Not focally distributed like a contact dermatitis; not confluent patchy; not petechial</td>
<td>Full recovery with elimination of exposure and supportive care</td>
<td>Diffuse, pruritic, maculopapular or vesicular rash in the setting of heat exposure, often with insulating clothing or swaddling.</td>
</tr>
<tr>
<td>Heat Cramps</td>
<td>All</td>
<td>Painful spasms of large and frequently used muscle groups</td>
<td>Uncomfortable appearance, may have difficulty fully extending affected limbs/joints</td>
<td>No contaminated wounds/tetanus exposure; no seizure activity</td>
<td>Full recovery with elimination of exposure and supportive care</td>
<td>Painful contractions of frequently used muscle groups in the setting of heat exposure, often with exertion</td>
</tr>
<tr>
<td>Heat Exhaustion</td>
<td>All</td>
<td>Feeling overheated, light-headed, exhausted and weak unsteady nauseated, sweaty &amp; thirsty, inability to continue activities.</td>
<td>Sweaty/diaphoretic; flushed skin; hot skin; normal core temperature; +/-dazed, +/-generalized weakness, slight disorientations</td>
<td>No coincidental signs and symptoms of infection; no focal weakness; no aphasia; no overdose history</td>
<td>Full recovery with elimination of exposure and supportive care</td>
<td>Syndrome of Generalized weakness &amp; or exhaustion, often with light headedness, limiting functioning in a hot environment without history of recent infection. May or may not be exertional.</td>
</tr>
<tr>
<td>Heat Syncope</td>
<td>Adults</td>
<td>Feeling hot &amp; weak; light-headedness followed by brief loss of consciousness</td>
<td>Brief, generalized loss of consciousness and, short period of disorientations</td>
<td>No seizure activity, no loss of bowel or bladder continence, no focal weakness, no aphasia</td>
<td>Full recovery with elimination of exposure and supportive care;</td>
<td>Brief loss of consciousness in the setting of heat exposure without evidence of heat seizure activity, stroke or medication overdose</td>
</tr>
<tr>
<td>Heat Stroke</td>
<td>All</td>
<td>Severe overheating; profound weakness;</td>
<td>Flushed, dry skin (not always), core temperature ≥ mental status</td>
<td>No coincidental signs and symptoms of 25-50% mortality even with aggressive significant</td>
<td>Altered mental status (including disorientation, delirium, seizure,)</td>
<td></td>
</tr>
</tbody>
</table>
ii. **Heat Illness – Treatment Protocol**

General Treatment protocol applicable to all patients in any setting, where there is a potential concern for heat illness with slight variations according to the setting (EMS, health centre, clinic, hospital emergency department, etc.).

1. **Initial patient assessment — primary survey (airway, breathing, circulation, disability, and exposure), vital signs, including temperature.**

2. Consider heat illness in differential diagnosis if:
   a. Presenting with suggestive symptoms and signs
   b. Patient has one or more of the following risk factors:
      - Extremes of age (infants, elderly)
      - Debilitation/physical de-conditioning, overweight or obese
      - Lack of acclimatization to environmental heat (recent arrival, early in summer season)
      - Any significant underlying chronic disease, including psychiatric, cardiovascular, neurologic, hematologic, obesity, pulmonary, renal, and respiratory disease
      - Taking one or more of the following:
         1. Sympathomimetic drugs
         2. Anticholinergic drugs
         3. Barbiturates
         4. Diuretics
         5. Alcohol
         6. Beta blockers

3. **Remove from environmental heat exposure and stop physical activity.**

4. **Initiate passive cooling procedures:**
   a. Cool wet towels or ice packs to axillae, groin, and around neck; if patient is stable, may take a cool shower, but evaluate risk of such activity against gain and availability of other cooling measures.
   b. Spray cool water or blot cool water onto skin.
   c. Use fan to blow cool air onto moist skin.

5. **If temperature lower than 40°C, repeat assessment every 5 minutes; if improving, attempt to orally hydrate (clear liquids, ORS can be used but not necessary; cool liquids better than cold) and observe.**

6. **If temperature is 40°C or above, initiate IV rehydration and immediately transport to emergency department for stabilization.**
iii. **Vulnerable Group of Population**

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Young children</td>
</tr>
<tr>
<td>2.</td>
<td>Pregnant Women &amp; Lactating mothers</td>
</tr>
<tr>
<td>3.</td>
<td>Older people mainly above the age of 60</td>
</tr>
<tr>
<td>4.</td>
<td>Below Poverty Line (BPL) families with no or poor housing conditions</td>
</tr>
<tr>
<td>5.</td>
<td>Infirm, isolated, and destitute</td>
</tr>
<tr>
<td>6.</td>
<td>People with pre-existing medical conditions (e.g., cardiovascular and respiratory illness, diabetes), people on certain medications</td>
</tr>
<tr>
<td>7.</td>
<td>People with limited mobility, impairment of thermoregulatory capacity and reduced ability to perceive changes in temperature</td>
</tr>
<tr>
<td>8.</td>
<td>People engaged in outdoor occupations</td>
</tr>
</tbody>
</table>

**Reasons for inadequate coping**

1. Not knowing the issue of heat alerts.
2. Lack of awareness of precautionary measures (Dos & Don’ts).
4. Lack of proper connectivity to Primary Health Centres (PHCs).
5. Lack of access to urgent medical attention at local levels (in villages).
6. No access to shaded areas and cooing places.
7. Non availability of adequate water.
8. No knowledge of Services available etc.

iv. **Special care for vulnerable population groups**

- Once people at risk have been identified special care and interventions need to be implemented through the local health care and social services.

- It is important that those who are susceptible can be easily identified for outreach services. Possible methods of identification include local community groups and social services and active registration of individuals with a general practitioner or social services.

v. **Preparedness at community level- Do's and Don’ts**

<table>
<thead>
<tr>
<th>S. No</th>
<th>Do’s</th>
<th>Don’ts</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Try to stay in cold places</td>
<td>Expose to direct sun light or hot breeze</td>
</tr>
<tr>
<td>2</td>
<td>Use umbrella during hot days</td>
<td>Move under hot sun without umbrella</td>
</tr>
<tr>
<td>3</td>
<td>Wear thin loose cotton garments, preferably of white color</td>
<td>Use of black and synthetic, thick clothes during summer season</td>
</tr>
<tr>
<td>4</td>
<td>Wear a hat of cotton or a turban</td>
<td>Move under the hot sun without a hat or turban</td>
</tr>
<tr>
<td>5</td>
<td>Avoid outdoor physical activity from 12 to 3 p.m. If unavoidable attend to only light physical activity under the hot sun.</td>
<td>Attend to strenuous physical activity under the hot sun</td>
</tr>
<tr>
<td>----</td>
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</tr>
<tr>
<td>6</td>
<td>Take ample water along with salted butter milk or glucose water</td>
<td>Not stay hydrated</td>
</tr>
<tr>
<td>7</td>
<td>Take measures to reduce the room temperature like watering, using window shades, fanning and cross ventilation</td>
<td>Allow direct hot air into the living rooms</td>
</tr>
<tr>
<td>8</td>
<td>Shift the person with heat stroke symptoms to a cool dwelling</td>
<td>Delay in shifting the person suffering with heat stroke to a cool place</td>
</tr>
<tr>
<td>9</td>
<td>The person suffering with heat stroke should have minimum clothing</td>
<td>The person suffering with heat stroke do not have thick clothing</td>
</tr>
<tr>
<td>10</td>
<td>The person suffering with heat stroke has to be sponged with cold water, indirect application of ice packs.</td>
<td>The person suffering with heat stroke not to be sponged with hot water and not to be exposed to hot air.</td>
</tr>
<tr>
<td>11</td>
<td>The person suffering with heat stroke should be kept in between ice blocks</td>
<td></td>
</tr>
<tr>
<td>12</td>
<td>If the persons affected with heat stroke and are not showing any improvement, he/she should be shifted to a hospital immediately, preferably with cooling facility.</td>
<td>Delay in shifting the person affected with heat stroke whenever there is no improvement in his condition</td>
</tr>
</tbody>
</table>

VI. Information, Education and Communication (IEC) materials.
5.5 Medical emergency preparedness

Heat waves create an emergency situation in people that makes their medical attention urgent for treatment and also avoid any fatality. Such situations inevitably lead to a rapid increase in demand for hospital services which ultimately has a crippling effect on its operational capacity. This urgent calls for deployment of a quick response plan that works towards such emergency preparedness and effectively responds to health emergency along with maintaining its regular health facility.

Temperature Forecast: Specific Range, Time duration and area

3.3 Identification of Color Signals for Heat Alert:

<table>
<thead>
<tr>
<th>Color Alert</th>
<th>Extreme Heat Alert for the Day</th>
<th>Normal Maximum Temp Increase</th>
</tr>
</thead>
<tbody>
<tr>
<td>Red Alert (Severe Condition)</td>
<td>Normal Maximum Temp increase 6°C to more</td>
<td></td>
</tr>
<tr>
<td>Orange Alert (Moderate Condition)</td>
<td>Normal Maximum Temp increase 4°C to 5°C</td>
<td></td>
</tr>
<tr>
<td>Yellow Alert (Heat-waves Warning)</td>
<td>Nearby Normal Maximum Temp.</td>
<td></td>
</tr>
<tr>
<td>White (Normal)</td>
<td>Normal Day</td>
<td>Below Normal Maximum Temp.</td>
</tr>
</tbody>
</table>

Understanding emergency preparedness

The emergency preparedness for heat waves in hospital refers to the steps taken by it to be ready with response during emergency situation by giving adequate and emergency medical care. This would require continuous planning, coordination, capacity building, monitoring, appraising, and acting in accordance with the laid down procedures along with collaborative efforts from all the stakeholders. The hospital’s emergency preparedness plan should generally be taken into account for all aspects of heat waves including the pre, during and post heat waves.

Pre-Heat Season

1. Create and implement gender-based heat health guidelines on the diagnosis and treatment of heat wave, heat exhaustion, and heat stroke to reduce and prevent mortality and morbidity. Use materials extensively for training and communication, including posters and pamphlets that inform patients about upcoming heat warnings and offer tips to prevent heat wave.

2. Identify and relocate the most vulnerable hospital wards (e.g., the maternity or neonatal ward) from the top floor of hospitals, where the temperatures are highest. Move patients to cooler parts of the building.
3. Measure wards’ morbidity and mortality rates before and after location change to evaluate the effectiveness of intervention

4. Set up steering committee to supervise, monitor the emergency preparedness, dealing with inflow of patients during heat wave and post heat wave evaluation

5. Establish Cool Wards within the hospitals

6. Ensure bed availability especially in emergency departments and special wards for heat related illness especially among women and children.

7. Ensure adequate storage of IVs, ORS and other medicines for heat wave treatment

8. Increase medical doctors, nursing staff to ensure full coverage in case of an increase in admissions

9. Development of training modules or multiday training for health care providers, ward personals, and paramedics on extreme heat and health, as well as specific heat case management and diagnosis, especially during heat waves

10. Organizing a training of trainers workshops for primary medical officers so they can offer heat-specific advice (symptoms, diagnosis, and treatment including self-monitoring hydration) to their medical staff

11. Conduct workshops for link workers/front line health workers (ASHA; Anganwadi worker; community health workers) to increase gender sensitive outreach and community-based surveillance for heat illness in slum communities. Link workers should receive informational materials that cover how to counsel patients especially women, what threshold temperatures apply for different levels of treatment, and surveillance protocols

12. Collaborations with the medical service provider/ research institutes to train emergency service professionals on responding to extreme heat emergency cases

13. Increase heat wave outreach and education for women in maternity wards before they leave the hospital, since newborns are particularly vulnerable to heat wave

14. Update heat wave monitoring and management protocols and programs, including tracking of daily gender associated heat-related data as per the monitoring sheet template shared below

**During Heat Season**

1. Adopt gender specific heat-focused examination procedures at local hospitals and Urban Health Centers (ASHA; Anganwadi worker; community health workers). Examination of admitted patients for signs and symptoms of heat related illnesses could become routine, adding a brief procedure during the peak-heat summer months at a minimum. The basic
statistics of such patients should also be recorded to identify the locations, occupations, gender and socioeconomic status of city’s residents who are most vulnerable to heat wave and illness.

2. Adapt pharmacological treatments according to Standard Treatment Guidelines (STGs). Gender aspects should be given due consideration.

3. If possible, postpone non-emergency hospitalizations and surgeries.

4. Ensure high risk patients are placed in rooms with air conditioning; less critical patients should at least have access to an area with air conditioning during the hottest hours of the day.

5. Increase liquid oral and intravenous intake of patients.

6. Modify diet accordingly with increased fruit and vegetables.

7. Adjust patient bed and personal clothing according to need.

8. Start and special and adequate health and social assistance for hospital discharge of high-risk patients especially new mothers with babies or postpone discharge till post-heat wave.

9. Ensure availability of adequate number of Medical Mobile Van in high-risk areas of heat waves.

10. Maintain record of heat wave patients and report to Urban Local Body (ULB) daily according to monitoring sheet.


**Post-Heat Season**

1. Share final data of gender-based hospital admissions as per indicators set for reporting during heat wave with the Urban Local Body (ULB).

2. Give feedbacks in annual evaluation of heat action plan.

3. To prepare a set of key learnings during heat wave to build on institutional memory and share it with other stakeholders.

6 **Adaptation and Mitigation Measures**

The measures which have been taken by Delhi Municipal Corporation as part of Delhi, Heat Action Plan can be classified into short term, medium term and long-term measures.

6.1 **Short- and Medium-Term Measures**

a- **Awareness Campaigns**

• Hoardings, posters, to be displayed by city, at various locations, distribution of
pamphlets.
• Awareness workshops for occupationally exposed - traffic police, hawkers, street vendors, construction workers and school children.

b-Capacity Building Workshop
• For residential communities and other concerned stakeholders regarding roof cooling solutions.
• To promote green/heat resilience infrastructure, enhance natural shading, developing green spacing, encouraging energy efficient practices etc.

c-Mitigation measures
• Keeping gardens, cooling shelters and other possible cooling centers open with water availability.
• Availability of water and sheds at open construction sites.
• Pilot project on roof painting with white colour - cool roof and or distribution of gunny bags for putting on the tin roofs/asbestos in slums.
• Provision of water points and ORS at Construction sites, Bus stands and other public places during processions and political and other rallies and processions during summer.
• Distribution of cool roof jackets to on-duty traffic police personnel.
• Water tanker campaign - Tankers to be made available on call in slums during orange/red alert days.

d-Early warning communication
• SMS and WhatsApp messages for early warning to citizens, NGOs, Citizen welfare groups, construction contractors.
• Public announcement during orange and red alert days a day before and early on the forecasted day through various ways eg.by , SMS, CAP (Sachet), News, Social Media.
• Press Releases and campaigns on radio, TV and websites.

e-Medical Preparedness
• Storage of ORS and cool packs at the various health centres & preparedness with cooling and rehydration as well as heat stroke management treatments.
• Medical camps during red alerts at hotspots.

f-Monitoring and Analysis
• Recording ward wise heat stroke cases, proper cause of death and monitoring daily mortality as well as daily hospital admission due to heat-related causes.

• Monitoring and analysis of the morning temperatures
6.2 Long term Measures/ Strategies

- Heat alerts, high risk area and emergency response plan needs to target vulnerable groups, and incorporate in the City Development Plan.
- Insulation and building standards required to be increased, with improving building bye-laws along with increasing heat tolerance for new infrastructure, retrofitting. Building bye-laws can have components of passive ventilation and cool roof technologies to increase thermal comfort and made mandatory in more vulnerable areas.
- Identifying locations for building shelters and shades in urban areas. Shelter locations for the urban poor and slum dwellers must be identified and constructed.
- Incorporation and documentation of indigenous knowledge to develop protective measures at regional and community level for sensitization and awareness generation. Local culture and physical exposure of population needs to be improvised to reduce the impact of heat on health and physical wellbeing.
- Capacity building at the community level, through awareness campaigns and outreach program’s. Communicating risks associated with heat and its impact on health, livelihood and productivity and ways to mitigate.
- Initiating research on micro-climate and corroborating the need to monitor temperatures in urban areas. Policy level intervention to retrieve natural ecosystems and natural shelters.
- Greening infrastructure by vertical garden, roof garden can be an effective method to cope with heat.
- Initiating Early warning systems, advisories and alerts against extreme heat for the communities and Urban Local Bodies. Building communication networks through Local bodies, Health officers, Health care centres, hospitals, communities and media.
- Encourage investing in water bodies, fountains in areas of mass presence and promote greeneries in urban areas along with improving green transport and energy systems.
- Other strategies such as promoting green/heat resilient infrastructure, improving urban planning to enhance natural shading and developing green spacing, energy efficient practice etc will also be included to reduce heat impacts.

6.2.1 Cool Roof Deployment

The term "cool roofs" applies to increase surface albedo (reflectance) of buildings to deflect a higher fraction of incoming solar radiation. Because of their relatively low cost and flexible application of reflecting materials (e.g., solar reflective paint or mosaic tiles), cool roofs are potential low-tech solutions to help keep indoor temperatures cooler and reduce cooling demand. Many cities in India for example, including Ahmedabad and Hyderabad) have adopted cool roof strategies because of their simplicity and low cost. Depending on the setting, cool roofs can help moderate indoor temperatures by 2-5°C (3.6-9°F) as compared to traditional roofs. In addition to that, they can help in reducing the cooling demand from the air conditioners and lead to reduction of air pollution through energy
Cool roof program needs to be targeted to the most vulnerable settlements with poor quality homes that trap heat and become dangerously hot. People living in slums and low-income communities are particularly heat vulnerable. Large percentage of their homes are far from optimal.

As a future recommendation for working around extreme heat in Delhi, selected household in wards that rank high on the risk score can be selected based on factors such as the households electricity bill, having tin roof, direct sunlight exposure, and number of household members sharing the space. These households can serve as controls for comparison with white painted roofs (cool roofs). Local community workers needs to train the household to paint their own cool roof. This saves the labor costs and builds the household's capacity by learning the skill.

Through these community-led cool roof initiatives for long term implement programs and prepare vulnerable house for extreme heat with inter-agency coordination, save energy and combat climate change. Passive cooling technologies are an important strategy which when embedded within local heat action plans helps in protecting public health from heat risks.

Cool roofs programs can deliver great benefits citywide, and should be tailored to a city's needs and resources. Three emerging models for expanding cool roof implementation exist: 1) Small-scale pilot programs-designing and implementation of cool roofs to showcase benefits; 2) municipal, voluntary, and corporate social responsibility (CSR) programs implementing cool roofs in municipal and government buildings; 3) building code programs that require cool roof installations enforcing cool roof provisions through building codes and partner with real estate developers and residents for wider adoption.

These models for cool roof programs enable cities to steadily make progress while building community awareness and support. These three models allow city cool roofs program to grow from a single neighborhood to at city-wide effort. Identifying and mobilizing funding sources for each phase is critical to the program's success.

6.2.2 Threshold Estimation using Temperature and Mortality Data

IMD issues national seasonal forecasts in the form of Extended Range Forecasts and Short to Medium Range Forecasting services every year before the heat season begins and for every week also. This helps in issuing heat alerts to different cities and regions and should form the basis for developing an early warning system.

The heat wave definition by IMD is based on current climatic zones. Given India's heterogeneous climate and the dynamism observed during heat extremes, a one-size-fits-all approach of providing impact-based heat forecast alerts can lead to inaccurate estimates of mortality and heat related illness risks. Moving forward, inter-agency coordination is necessary to refine these definitions to better capture the local climate and heat wave patterns.
required where heat related mortality and morbidity data (encompassing all-cause mortality, cause-specific mortality and daily hospital admissions) needs to be examined along with region specific temperature thresholds.

6.2.3 Surveillance and Heat Alerts

Continuous improvement through sustained collection and review of information is an objective of this Heat Action Plan. Throughout the pre-heat (February onwards) and heat season (March to June) the vulnerable wards can be surveyed daily to implement appropriate targeted strategies. Two key steps include:

1. Heat wave Forecasts from IMD outlining the maximum and minimum temperatures for the next 7 days should form the basis for issuing alerts to the local population.

2. Reports on numbers of heat related illnesses and fatalities at all hospitals and health centers should be taken into account.

The temperature forecasts are an integral part of declaring heat days and heat wave emergencies. Records on heat-related illness and mortality give an additional measure of the ongoing impacts of heat, independent of the current weather conditions.

6.2.4 Leveraging culture and Heat Alerts

Delhi has to be well-equipped to manage heat risks in its own traditional ways. These measures serve the purpose of immediate response as well as are key steps to long-term adaptation actions. One such measures are:

**Water harvesting** - there have been multiple water harvesting techniques, at different levels in the city, which needs to be harnessed to ensure mitigation and management of future risks due to extreme heat. The possibility of modifying the development plans of the city should also be explored to serve crucial purposes.

6.3 Capacity Building:

Training cum orientation workshop has to be organized for different professionals towards managing Heat-Related Illnesses in Delhi. The training aimed towards orienting professionals of Delhi city on Heat Action Plan, enhancing their capacities for proper and inclusive management of heat related illnesses and health impacts. Capacity building workshop for residential communities and other concerned stakeholders regarding roof cooling solutions will also be promoted by using “house Owners Guide to Alternate Roof Cooling Solutions” (Published in 2021)
6.4 Heat Wave Advisory

Do’s and don’ts during Heat Waves

Heat waves can result in fatal physiological strain. To minimize the health impacts of heat wave, the following measures are useful:

DOs
- Follow weather forecast and advisory on radio, TV, newspapers for appropriate cautions.
- Drink water often, even if not thirsty.
- Wear light weight, light-coloured, loose, and porous cotton clothes. Use protective goggles, umbrella/hat, shoes or chappals while going out in the sun.
- While travelling, carry water with you.
- If you work outdoors, use a hat or an umbrella and also use a damp cloth on your head, neck, face and limbs.
- Use ORS, homemade drinks like lassi, torani (rice water), lemon water, buttermilk, etc. which re-hydrate the body and replace mineral loss.
- Recognize the signs of heat stroke, heat rash or heat cramps such as weakness, dizziness, headache, nausea, sweating and seizures. If you feel faint or ill, see a doctor immediately.
- Keep animals in shade and give them plenty of water to drink.
- Keep your home cool, use curtains, shutters or sunshade and open windows at night.
- Use fans, damp clothing and take bath in cold water frequently.
- Provide cool drinking water at workplace.
- Caution workers to avoid direct sunlight.
- Schedule strenuous jobs to cooler times of the day.
- Increase the frequency and length of rest breaks for outdoor activities.
- Pregnant women and workers with a medical condition should be given additional attention.

Don’ts
- Do not leave children or pets in parked vehicles.
- Avoid going out in the sun, especially between 12.00 noon and 3.00 p.m.
- Avoid wearing dark, heavy or tight clothing.
- When the outside temperature is high, avoid strenuous activities especially 12 noon and 3 p.m.
- Avoid cooking during peak hours. Open doors and windows to ventilate cooking area.
- Don’t consume alcohol, tea, coffee and carbonated soft drinks as these drinks dehydrate the body.
- Avoid high-protein food and do not eat stale food.
Heat Advisory:

7 Implementation of Heat Action Plan

The Action Plan divides responsibilities into pre-, during- and post-event categories, detailing preparation for a heat wave (pre-event responsibilities), steps to be taken to reduce heat wave during a heat wave (during-event responsibilities) and measures to incorporate lessons learned and fill gaps found in the management of heat wave (post-event responsibilities).

Phase-I: – Pre-Heat Season (February to March) Pre-Heat Season is devoted to developing early warning systems, communication plan of alerts to the general public, health care professionals and voluntary groups (caregivers) with emphasis on training and capacity building of these groups.

Phase-II: - During the Heat Season (April to June) High alert, continuous monitoring of the situation, coordination with all the department’s agencies concerned on one hand and general public & media on the other hand is the focus of this phase.
Phase-III: – Post-Heat Season (July to October) In Phase – III concentration is on evaluation and updating of the plan. It is important at the end of the summer to evaluate whether the heat health action plan has worked. Continuous updation of plan is a necessity. Global climate change is projected to further increase the frequency, intensity and duration of heat-waves and attributable deaths. Public health preventive measures need to take into consideration the additional threat from climate change and be adjusted over time.

Heat Alert Severity

Based on the Meteorology Department’s weather forecast, Nodal Officer of Delhi Govt., who heads Heat Action Plan, must issue heat alert based on the undermentioned thresholds of the alert severity. The Nodal Officer is also responsible for coordinating and communicating ahead of, and during, extreme heat events, and provides support staff through the Nodal Office as necessary. Approved by the Nodal Officer, the following are the roles and responsibilities of various stakeholders under the Heat Action Plan, 2023.

<table>
<thead>
<tr>
<th>When should a heat wave be DECLARED?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Recorded maximum temperature</td>
</tr>
<tr>
<td>At or above</td>
</tr>
<tr>
<td>45°C for all locations</td>
</tr>
<tr>
<td>At or above</td>
</tr>
<tr>
<td>40°C for coastal locations</td>
</tr>
</tbody>
</table>

7.1 Roles and Responsibilities in Phase 1 (Pre-Heat Season January through March)

Nodal Officer

- Convenes a meeting of key stakeholders (Delhi State Disaster Management Authority, Delhi State Surveillance Unit, local non-government organizations, community health groups, media, health department and hospitals, departments of labour, water and sanitation, transportation, power supply and distribution, private institutions, religious places, etc.) to respond to extreme heat events
- Engages state and local agencies to facilitate internal communications.
- Organizes training for health workers, link workers, health departments, school children and the local communities.
- Organizes outreach of health services to vulnerable communities.
- Undertakes publicity and awareness campaigns on health risks of heat wave through multilingual pamphlets, posters at vantage locations in hospitals, schools, and public and private
institutions.

- Creates a list of high-risk areas in the city where people are more vulnerable to heat waves for focused heat prevention measures

**Media and Press Officer**

- Execute campaign and awareness outreach through multi-lingual pamphlet and advertisements on risks of exposure to high temperature, heat wave prevention, and tips for health protection during extreme heat events with greater focus on high-risk areas.
- Ensure wide visibility of information and heat communication materials to the public.
- Increase the number of installed LED screens to display daily temperature forecasts for public view.

**Health Department and Medical Professionals**

- Enhance targeted training programmes, capacity building efforts and communication on heat illness for medical staff at local hospitals and Urban Health Centres (UHCs) based on the framework for Medical Professionals and Health Workers. These efforts should include nursing staff, paramedics, field staff and link workers.
- Ensure hospitals update their admissions and emergency case records to track heat-related morbidity and train them in recording heat stroke/heat wave as the cause of death in certificates, if death is triggered by an illness from the exposure. This will give reliable data set to analyse epidemiology of illnesses associated with heat wave. The training components can include information, education and communication (IEC).
- Adopt heat-focused examination procedures at local hospitals and urban health centres, more so during the summer months.
- Explore creation of ice pack dispensaries for easy access by vulnerable communities.

**Labour and Employment Department**

- Organize training for employers, outdoor labourers and workers on the health impacts of extreme heat as well as on the mitigative and adaptive measures to prevent exposure, heat wave and associated debility.
- Identify high-risk outdoor workers and give them focused attention in outreach and advocacy. Use irradiance map from IMD or heat island map to identify vulnerable areas/pockets. During the high-risk days, conduct publicity campaigns to these specific areas.

**108 Emergency Service**

- Create displays on ambulances to build public awareness.
- Identify vulnerable populations in at-risk areas and be in the state of preparedness to provide immediate relief in case of an illness reporting.
Civil Society and Individuals

- Conduct training workshops and outreach sessions with community groups and mobilizers such as Mahila Arogya Samiti, Self-Employed Women's Association (SEWA), ASHA workers, aanganwadis, municipal councils, etc., to help them organise community action. In such activities, Delhi Govt. must take lead and involve higher education, non-profits, and community.
- Provide child-relevant educative and preventative training at schools so that children avoid exposure and keep themselves adequately hydrated.
- Equip schools with materials for heat protection. Through “Teach the Teachers” workshop, give school administration training and material for insulation from heat.
- Encourage individuals to take heat wave preventive measures and seek medical care at hospital or Urban Health Centre at first experience of heat exhaustion.
- Inform fellow community members about how to keep cool and protect oneself from heat.

7.2 Roles and Responsibilities in Phase 2 (During March to July)

Nodal Officer

- Activates the citywide heat alert and response mechanism based, on the Department of Meteorology’s weather forecast, by notifying the key stakeholders, Deputy Municipal Commissioners and the Delhi state agencies in accordance with the Communication Plan.
- Monitors the heat alert level based on the weather temperature severity forecast (see section Heat Alert Severity). Increase in severity level necessitates the Municipal Commissioner to convene a special meeting of key agencies.
- Activates “cooling centres,” such as temples, public buildings, malls, temporary night shelters, etc., during a heat alert.
- Expands access to shaded areas for outdoor workers, slum communities, and other vulnerable populations. During heat alerts, orders night shelters be kept open through the day.
- Holds frequent, possibly daily, meetings to assess developments during a heat alert, and ensures that communication channels stay alert.
- Identifies key spots to set up large LED display boards to share temperature forecasts with general public.
- Ensures continuous surveillance of temperature data and forecasts for appropriate action.
- Communicates suspension of all non-essential uses of water (other than drinking, keeping cool) via the Water Project’s protocol procedures in cases of water shortage.
- Increases efforts to ensure adequate drinking water supply to the public. Besides, expands potable water access during a heat alert at religious places, BRTS transit stations, organizes water pouch handouts to the poor and high-risk areas (identified by irradiance maps).
- Communicates local utility protocol to prioritize uninterrupted power to critical facilities (such as hospitals and UHCs).
- Notifies the Steering Committee and relevant agencies when the heat alert is over.
Press Officer

- Issues heat alerts through WhatsApp and SMS platforms utilizing the centralized mobile databases of private sector telecom companies.
- Issues heat alerts to the public via centralized email databases.
- Sends direct heat alert messages to private medical practitioners, public hospitals and UHCs.
- Utilizes local radio FM broadcasts to disseminate heat protection tips and high temperature warnings to the city’s at-risk populations.
- Explores other means of communications for outreach to vulnerable population.

Health Department and Medical Professionals:

- Give tips for the treatment of heat related illness and prevention of further exposure.
- Ensure adequate medical supplies are available at all hospitals and UHCs.
- During a heat alert, produce weekly report of public health impact of heatwave for the Nodal Officer.
- If required, increase the number of healthcare staff and doctors at hospitals and UHCs to attend to the influx of patients during a heat alert.
- Increase emergency support staff and community health worker outreach to at-risk neighborhoods during a heat alert.
- Frequent invigilation of UHCs by zonal health officer to ensure their preparedness to deal with the outbreak of heat-related illness and conduct case audits during heat season.

108 Emergency Service:

- Ensure adequate supply of ice packs and IV fluids.
- During a heat alert, disseminate SMS text messages to warn residents in the vulnerable areas.

Labour and Employment Department:

- Encourages employers to shift outdoor workers’ schedules away from the peak afternoon hours (1pm – 5pm) during a heat alert.
- Provides emergency ice packs and heat-illness prevention materials to traffic police, BRTS transit staff and construction workers.

Community Groups and Individuals:

- Keep cool and hydrated during the heat season by drinking water, staying out of the sun, and wearing light clothing.
- Check on vulnerable neighbours, particularly during a heat alert.
- Limit heavy physical work under the sun and even indoors if poorly ventilated, especially during a heat alert.
7.3 Roles and Responsibilities in Post-Heat Season July to September

Nodal Officer:
- Organizes annual Heat Action Plan evaluation meetings with nodal officers and relevant stakeholders.
- Evaluates the Plan process based on performance and revise accordingly.
- Evaluates the reach and impact of the Plan and revise accordingly.
- Posts the revised Plan on the govt. website ahead of the next heat season for stakeholders’ feedback and opinion.
- Undertakes tree-plantation in heat hotspot areas. Encourages builders to plant trees.
- Establishing cool resting centres in high-risk areas around the city.

Health Department and Medical Professionals
- Perform an epidemiological case review of heat-related mortalities during the summer.
- Based on average daily temperatures, gather epidemiological data on heat risk factors, illness and death.
- Incorporate data and findings into future versions of the Heat Action Plan.
- Measure mortality and morbidity rates based on data before and after the Plan’s interventions.
# ROLES AND RESPONSIBILITIES - HEAT ACTION PLAN

## Nodal Officer

**Pre-Summer**
- Designates point of contact for each department
- Identifies facilitator to coordinate communications and schedule monthly meetings
- Establishes heat mortality tracking system and updates datasets
- Establishes Heat Action webpage on website
- Facilitates training of schoolchildren and school staff
- Launches heat wave awareness campaigns before onset of summer
- Creates list of high-risk areas of city heat-wise

**During Heat Event**
- Appoints Nodal officer in each department for coordination with the Nodal Office
- Coordinates Heat Action Plan activities through Nodal offices in each department
- Ensures adequate staff and supplies in each department
- Communicates locations of emergency facilities and cooling centres/shaded areas to all stakeholders
- Monitors severity of heat alert based on forecast

**Post-Summer Evaluation**
- Review quantitative and qualitative data for process evaluation and improvements
- Call meeting for annual evaluation of heat plan with key agencies and community partners
- Post revised heat action plan online for stakeholders

## Medical Colleges and Hospitals

**Pre-summer**
- Adopt heat-focused examination materials
- Get additional hospitals beds and ambulances ready
- Update surveillance protocols and programs including tracking of daily temperature and heat-related data
- Train clinicians, medical officers and paramedics in diagnosis and treatment of health complications from heat wave

**During Heat Event**
- Establish treatment and prevention protocols for health issues arising from heat wave
- Equip hospitals with required medicines and equipment
- Ensure adequate medical staff to meet emergency
- Keep emergency ward in the state of readiness
- Monitor incidence of water borne diseases, malaria and dengue
- Keep stock of small reusable ice packs to apply to PULSE areas
- Report heat stroke patients to daily
- In case of death from heat stroke/ exposure, mention it as the cause of mortality in death certificates

**Post-summer Evaluation**
- Participate in annual evaluation of Heat Action Plan
- Review revised Heat Action Plan and recommend amendments
### Public Health Managers

**Pre-summer**
- Identify vulnerable areas
- Ensure adequate inventories of medical supplies in health centres
- Ensure appropriate to health workers, para medics, clinicians, etc.
- Identify cooling centres and barriers to access cooling centres

**During Heat Event**
- Prepare rapid response team
- Distribute pamphlets with “Dos and Don’ts” instructions among vulnerable community
- Effectively send a “Take Care but Don’t Panic!” message to community
- Ensure access to Medical Mobile Van in the Red Zone
- Ensure additional medical vans are available during red alerts

**Post-summer Evaluation**
- Participate in annual evaluation of Heat Action Plan
- Review revised Heat Action Plan and suggest needed amends

### Press Officer

**Pre-Summer**
- Secures commercial airtime slots for health advisories and public service announcements
- Identifies public areas to display health alerts during heat season
- Organizes training for health workers and medical professionals
- Activates heat telephone-hotlines
- Places temperature forecasts in newspapers
- Installs LED screens with scrolling temperature data

**During Heat Event**
- Issues heat-related health warnings in the media
- Contacts local FM radio and TV stations for health and weather advisories
- Releases advisories through SMS and WhatsApp platforms using centralized mobile databases
- Contacts BRTS and transport department to place warnings on buses

**Post-Summer Evaluation**
- Evaluates efficacy of advocacy and campaign outreach and other communications
- Participates in annual evaluation of Heat Action Plan
- Review revised Heat Action Plan and suggests

### Labour Department

**Pre-Summer**
- Organize orientation for factory medical officers and general practitioners on health effects of heat wave or exposure
- Compile list of factory medical officers and contractors for heat action communications from Nodal Officer
- Prepare outreach and advocacy strategy for unorganized labour
- Use maps of construction sites to identify high-risk outdoor workers
- Conduct advocacy campaigns in high-risk areas

**During the Heat Season**
- Ensure water supply at work sites
- Request use of A/C at factory facilities
- Extend work hours of Occupational Health Centres
- Consider long afternoon break or change the working hours to avoid heat exposure
- Provide emergency ice packs and heat-illness prevention kit to traffic police, BRTS transit staff and construction workers

**Post-Summer Evaluation**
- Participate in annual evaluation of Heat Action Plan
- Review Heat Action Plan and recommend amends

### Urban Health Centres and Link Workers

**Pre-summer**
- Advice community on treatment and prevention of heat related illness
- Sensitize and train link workers
- Develop and execute school health programs with support from Department of Education
- Create awareness campaigns in slum communities
- Coordinate community outreach efforts with non-profits

**During Heat Event**
- Recheck management stock
- Ensure UHCs preparedness to respond to emergency
- Visit at-risk populations for monitoring and prevention
- Communicate information on tertiary care and 108 service

**Post-summer Evaluation**
- Participate in annual evaluation of Heat Action Plan
- Review revised Heat Action Plan and recommend needed amends

### Labour Department

**Pre-Summer**
- Organize orientation for factory medical officers and general practitioners on health effects of heat wave or exposure
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- Review Heat Action Plan and recommend amends
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<td><strong>Pre-Summer</strong></td>
</tr>
<tr>
<td>✓ Prepare handouts for paramedics on heat illness</td>
</tr>
<tr>
<td>✓ Uses informative visuals on ambulances to build public awareness</td>
</tr>
<tr>
<td>✓ Establishes Dynamic Strategic Deployment Plan for ambulances</td>
</tr>
<tr>
<td>✓ Ensures adequate supply of IV fluids</td>
</tr>
<tr>
<td>✓ Identifies at-risk areas</td>
</tr>
<tr>
<td>✓ Prepares SMS messages to disseminate during emergencies</td>
</tr>
<tr>
<td><strong>During the Heat Season</strong></td>
</tr>
<tr>
<td>✓ Ensures adequate staff and stock of required medicine and equipment</td>
</tr>
<tr>
<td>✓ Keeps accurate record of pre-hospital care</td>
</tr>
<tr>
<td>✓ Sends messages to 108 Emergency Service employees on Heat Action Plan and heat alerts</td>
</tr>
<tr>
<td>✓ Activates Dynamic Strategic Deployment Plan for the ambulance service</td>
</tr>
<tr>
<td><strong>Post-Summer Evaluation</strong></td>
</tr>
<tr>
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</tbody>
</table>
HEAT EXHAUSTION OR HEAT STROKE

Faint or dizzy — Throbbing headache
Excessive sweating — No sweating
Cool, pale, clammy skin — Body temperature above 103° Red, hot, dry skin
Nausea or vomiting — Nausea or vomiting
Rapid, weak pulse — Rapid, strong pulse
Muscle cramps — May lose consciousness
Heat Stroke

- Use a fan to lower temperature
- Elevate feet
- Apply cold compresses
- Have victim drink fluids
- Have victim lie down
- Bring to nearest health facility for further management
Two types of heat illness:

Heat Exhaustion
- Dizziness
- Headache
- Nausea
- Sweaty skin
- Fast heart beat
- Stomach cramps

Heat Stroke
- Red, hot, dry skin
- High temperature
- Confusion
- Tiredness

Stay safe and healthy!

Drink water even if you aren’t thirsty – every 15 minutes

Watch out for each other

Wear a hat and light-colored clothing

Know where you are working in case you need to call 911

Rest in the shade

Heat kills – get help right away!
Health effects of heat

Two types of heat illness:

Heat Exhaustion

- Dizziness
- Headache
- Nausea

Heat Stroke

- Rapid, shallow breathing
- High temperature
- Drowsiness

Watch out for early symptoms. You may need medical help. People react differently — you may have just a few of these symptoms, or most of them.

1

Stay safe and healthy!

WATER. REST. SHADE. The work can’t get done without them.

- Drink water even if you aren’t thirsty — every 15 minutes.
- Rest in the shade.

2

Watch out for each other.

- Wear hats and light-colored clothing.

“Easy does it” on your first days of work in the heat. You need to get used to it. Rest in the shade — at least 5 minutes as needed to cool down.
7.4 Conclusion:

Heat wave action plans are key to city adaptation strategies. With the forecast of increased frequency and intensity of heat waves in the future, a climate adaptive heat wave action plan will enable Delhi to efficiently prepare, mitigate and adapt to the heat wave induced by climate change.

The action plan short-, medium- and long-term strategies to counter the impact of heat wave. The spatially differentiated Heat wave Action Plans (HSAPs) will serve to support Delhi’s medium-term development planning especially in prioritizing and integrating adaptive resilience within the agenda of climate-resilient smart cities.

8 References

- IPCC. (2014). Fifth assessment report of working Group I. UN.

• NDMA. (2019). *REVIEW OF EARLY WARNING SYSTEM*. New Delhi: UN